

Lamar Thorpe, Chair
Antioch
City Council

Joel Bryant, Vice-Chair
Brentwood
City Council

Aaron Meadows
Oakley
City Council

Shanelle Scales-Preston
Pittsburg
City Council

Diane Burgis
Contra Costa County
Board of Supervisors

VACANT
Antioch
Planning Commission

Kristopher Brand
Brentwood
Planning Commission

Leonard Price
Oakley
Planning Commission

Sarah Foster
Pittsburg
Planning Commission

Bob Mankin
Contra Costa
Planning Commission

Staff Contact:
Robert Sarmiento
TRANSPLAN
30 Muir Road
Martinez CA 94553
Phone
(925) 655-2918
Email
Robert.sarmiento@dcd.cccounty.us
Website
<http://www.transplan.us>

TRANSPLAN Committee Meeting

Thursday, February 8, 2024 – 6:30 PM

Meeting Location:
Tri Delta Transit Board Room
801 Wilbur Avenue, Antioch 94509

This is an in-person meeting of the TRANSPLAN Committee, with the option for members of the public to appear in person or to participate via Zoom teleconference. Persons who wish to address the Board during public comment or with respect to an item on the agenda may comment in person or may call in or log in to the meeting via Zoom.

Join Zoom Meeting:
<https://cccounty-us.zoom.us/j/89763116515>

To participate by phone, dial 888 278 0254.
Conference code: 841892

In lieu of making public comments at the meeting, members of the public also may submit public comments before or during the meeting by emailing comments to Robert Sarmiento at Robert.Sarmiento@dcd.cccounty.us or at (925) 655-2918.

All comments submitted by email to the above email address before the conclusion of the meeting will be included in the record of the meeting. When feasible, the Committee Chair, or designated staff, also will read the comments into the record at the meeting, subject to a two-minute time limit per comment.

The TRANSPLAN Chair may reduce the amount of time allotted to read comments at the beginning of each item or public comment period depending on the number of comments and the business of the day. Your patience is appreciated. A break may be called at the discretion of the Committee Chair.

We will provide reasonable accommodations for persons with disabilities to participate in TRANSPLAN meetings if they contact staff at least 48 hours before the meeting. Please contact Robert Sarmiento at robert.sarmiento@dcd.cccounty.us.

AGENDA

Items may be taken out of order based on the business of the day and preferences of the Committee.

- 1. OPEN** the meeting.
- 2. ACCEPT** public comment on items not listed on agenda.
- Consent Items*** (see attachments where noted [♦])
- 3. ADOPT** minutes from December 14, 2023 TRANSPLAN Meeting. ♦ Page 3
- 4. ACCEPT** environmental register. ♦ Page 9
- 5. ACCEPT** status report on major East County transportation projects. ♦ Page 13
- 6. ACCEPT** miscellaneous communication:
 - a. December 14, 2023 TRANSPLAN Committee Meeting Summary Letter
 - b. Letter from the Contra Costa Transportation Authority (CCTA) Re: December 20, 2023 Board Meeting
 - c. December 14, 2023 TRANSPAC Meeting Status Letter ♦ Page 21

- 7. APPOINT** TRANSPLAN representative to the CCTA Technical Coordinating Committee (TCC). ♦ Page 29

* = All Consent items are listed within the gray square.

♦ = An attachment has been included for this agenda item.

8. APPOINT TRANSPLAN Alternate representative to the CCTA Countywide Bicycle and Pedestrian Advisory Committee (CBPAC). ♦ Page 31

Action/Discussion Items (see attachments where noted [♦])

9. RECEIVE Update on Travel Demand Management (TDM) 2.0 and CCTA Transportation Fund for Clean Air (TFCA) Policy. CCTA staff is seeking TRANSPLAN Committee input on TDM 2.0, a more robust countywide TDM program that will reduce vehicle miles traveled (VMT) and greenhouse gas emissions in Contra Costa County. This item will also include a discussion of CCTA's policy for the Transportation Fund for Clean Air (TFCA), a major funding source for TDM 2.0. ♦ Page 33

10. RECEIVE report on CCTA activities from TRANSPLAN Committee representatives.

11. RECEIVE miscellaneous TRANSPLAN Committee member comments.

12. ADJOURN to next meeting on Thursday, March 14, 2024, at 6:30 p.m. or other date/time as deemed appropriate by the Committee.

* = All Consent items are listed within the gray square.

♦ = An attachment has been included for this agenda item.

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ITEM 3

ADOPT MINUTES FROM DECEMBER 14, 2023 MEETING.

TRANSPLAN COMMITTEE
Antioch - Brentwood - Oakley - Pittsburg and Contra Costa County

MINUTES

December 14, 2023

The regular meeting of the TRANSPLAN Committee was convened as an in-person meeting with the option for members of the public to appear in person or to participate via Zoom teleconference. Persons who wished to address the Board during public comment or with respect to an item on the agenda were able to comment in person or call in or log in to the meeting via Zoom.

Chair Shanelle Scales-Preston convened the meeting at 6:34 P.M.

ROLL CALL / CALL TO ORDER

PRESENT: Joel Bryant (Brentwood), Diane Burgis (Contra Costa County), Sarah Foster (Pittsburg), Bob Mankin (Contra Costa Planning Commission), Aaron Meadows (Oakley), Vice Chair Lamar Thorpe (Antioch) and Chair Scales-Preston (Pittsburg)

ABSENT: Kristopher Brand (Brentwood), Kerry Motts (Antioch), and Leonard Price (Oakley)

STAFF: Robert Sarmiento, TRANSPLAN Staff, Contra Costa County Department of Conservation and Development (CCDCD)

PUBLIC COMMENTS

BRUCE 'OLE' OHLSON, Pittsburg, noted the item under Consent related to major East County transportation projects and referred to the Mokelumne Trail Bike/Pedestrian Overcrossing project that he understood would not be completed until mid-April 2024. He also referred to Highway 4 between the Willow Pass Road Interchange and the Port Chicago Highway Interchange and noted the Contra Costa Transportation Authority (CCTA) was the lead agency and had reported that the project was on hold pending the availability of funds, although he had also learned from Caltrans that construction could not begin until bicycles were off that segment of the freeway given that the Delta de Anza Regional Trail was currently at the edge of the Concord Naval Weapons Station (CNWS). Related to that situation was that the only other alternative to the freeway for bicycles was Willow Pass Road going into Concord using the existing narrow bridge on Willow Pass Road, what he characterized as a deathtrap for anyone not in a car. He had been told that the bridge would be torn down in eight years when the adjacent housing development would begin. He emphasized that bicyclists could not wait until then.

There were no written comments submitted or other oral comments made by the public.

CONSENT ITEMS

On motion by Lamar Thorpe, seconded by Aaron Meadows, TRANSPLAN Committee members adopted the Consent Items, as shown, carried by the following Roll Call vote:

- a. ADOPTED Minutes from the June 8, 2023 TRANSPLAN Meeting
- b. ACCEPTED Environmental Register
- c. ACCEPTED Status Report on Major East County Transportation Projects
- d. ACCEPTED Miscellaneous Communications:
 - 1) May 11, 2023 TRANSPLAN Committee Meeting Summary Letter
 - 2) June 8, 2023 TRANSPLAN Committee Meeting Summary Letter
 - 3) Letter from the Contra Costa Transportation Authority (CCTA) Re: June 21, 2023 Board Meeting
 - 4) Letter from CCTA Re: July 19, 2023 Board Meeting
 - 5) Letter from CCTA Re: September 13, 2023 Board Meeting
 - 6) Letter from CCTA Re: October 18, 2023 Board Meeting
 - 7) Letter from CCTA Re: November 15, 2023 Board Meeting
 - 8) May 11, 2023 TRANSPAC Meeting Status Letter
 - 9) June 8, 2023 TRANSPAC Meeting Status Letter
 - 10) September 14, 2023 TRANSPAC Meeting Status Letter
 - 11) October 12, 2023 TRANSPAC Meeting Status Letter
 - 12) November 9, 2023 TRANSPAC Meeting Status Letter
 - 13) July 10, 2023 SWAT Committee Meeting Summary Report
 - 14) August 7, 2023 SWAT Committee Meeting Summary Report
 - 15) December 4, 2023 SWAT Committee Meeting Summary Report
 - 16) ABC7News Article Re: Dynamic Personal Micro Transit in East Contra Costa County, dated November 30, 2023
- e. APPOINTED TRANSPLAN Representatives to the CCTA Technical Coordinating Committee (TCC)

No written comments were submitted, or oral comments made, by any member of the public.

Ayes: Bryant, Burgis, Foster, Mankin, Meadows, Thorpe, Scales-Preston
Noes: None
Abstain: None
Absent: Brand, Motts, Price

ELECT CHAIR AND VICE CHAIR FOR 2024

TRANSPLAN Staff Robert Sarmiento described the rotational history of the election of Chair and Vice Chair for the TRANSPLAN Committee and noted the Committee had the discretion to appoint anyone as Chair and Vice Chair.

On motion by Diane Burgis, seconded by Chair Scales-Preston, TRANSPLAN Committee members elected **Lamar Thorpe** as Chair and **Joel Bryant** as Vice Chair of the TRANSPLAN Committee for 2024, carried by the following Roll Call vote:

Ayes: Bryant, Burgis, Foster, Mankin, Meadows, Thorpe, Scales-Preston
Noes: None
Abstain: None
Absent: Brand, Motts, Price

Chair Scales-Preston continued to Chair the remainder of the meeting.

APPOINT TRANSPLAN REPRESENTATIVES TO THE CONTRA COSTA TRANSPORTATION AUTHORITY (CCTA) BOARD

Mr. Sarmiento advised that the CCTA had requested a TRANSPLAN appointment to the even-year primary representative seat for the CCTA Board for the period February 1, 2024 through January 31, 2026, along with the appointment of the even-year alternate to the CCTA Board for the same period February 1, 2024 through January 31, 2026. He advised that two separate actions by the TRANSPLAN Committee would be required. He added that due to the CCTA's Administrative Code, only a City or County elected official may be considered and vote for TRANSPLAN representatives and alternates to the CCTA Board of Directors.

No written comments were submitted, or oral comments made, by any member of the public.

Chair Scales-Preston expressed an interest in being a primary representative to the CCTA.

Diane Burgis requested a regular item on each meeting agenda for a report from the TRANSPLAN Committee's representatives, primaries and alternates, to the CCTA.

Even-Year Primary Representative to the CCTA Board

On motion by Shanelle Scales-Preston, seconded by Joel Bryant, TRANSPLAN Committee members re-appointed **Lamar Thorpe** to the even-year primary representative seat for the Contra Costa Transportation Authority (CCTA) Board for the February 1, 2024 through January 31, 2026 term, carried by the following Roll Call vote:

Ayes: Bryant, Burgis, Meadows, Thorpe, Scales-Preston
Noes: None
Abstain: None
Absent: None

Even-Year Alternate Representative to the CCTA Board

On motion by Lamar Thorpe, seconded by Aaron Meadows, TRANSPLAN Committee members re-appointed **Joel Bryant** to the even-year alternate representative seat for the Contra Costa Transportation Authority (CCTA) Board for the February 1, 2024 through January 31, 2026 term, carried by the following Roll Call vote:

Ayes: Bryant, Burgis, Meadows, Thorpe, Scales-Preston
Noes: None
Abstain: None
Absent: None

Chair Scales-Preston noted the importance that representatives from each member agency be allowed to serve on the CCTA, although Lamar Thorpe expressed the need for continuity in support and to follow projects through to completion.

CONSIDER REQUEST FOR A LETTER OF SUPPORT FOR CONTRA COSTA COUNTY'S GRANT APPLICATION FOR THE CALTRANS SUSTAINABLE TRANSPORTATION PLANNING GRANT PROGRAM AND AUTHORIZE THE CHAIR OF THE TRANSPLAN COMMITTEE TO SIGN THE LETTER

Mr. Sarmiento presented the request for a letter of support for Contra Costa County's grant application for the Caltrans Sustainable Transportation Planning Grant Program and the authorization for the Chair of the TRANSPLAN Committee to sign the letter to fund the Bay Point Enhanced Bicycle and Pedestrian Improvements Study. He advised that the draft letter had been included with the staff report and John Cunningham, project staff, was available to respond to questions from the TRANSPLAN Committee.

BRUCE 'OLE' OHLSON, Pittsburg, stated that the East Bay Regional Park District (EBRPD) had planned the Delta de Anza Regional Trail from Concord to Oakley, most of which had been completed, although a segment was missing in the former CNWS. He noted that wherever the trail was in a jurisdiction, the jurisdiction was required to supply a safe route. The trail currently stopped at the corner of Willow Pass Road and Port Chicago Highway and he suggested that the EBRPD ignored that and its trail started at the Evora Road Trail area.

Mr. Ohlson stated the County's bicycle community wanted to see a study for a Class IV path as had been planned for Port Chicago Highway and Willow Pass Road, which would be an extension to the west of Port Chicago Highway. Without such a study, bicyclists would be left on the marked shoulder and there would be no request for a safer route between Port Chicago Highway and Evora Road.

Mr. Cunningham advised that he would take a look at the jurisdictional boundaries of the areas referenced to potentially incorporate them into the scope.

Mr. Cunningham added that he did not want to take a fairly straightforward project and expand it such that it would get bogged down and not move forward. To that end, he would speak to Mr. Ohlson off-line and take a closer look at the project scope and discuss it with EBRPD representatives.

In response to Sarah Foster, Mr. Cunningham stated he was not aware of the exact federal responsibility with respect to the area of the CNWS. He noted there were federal sources for bicycle/pedestrian projects that could be researched and the search for funding could be expanded to those federal sources.

On motion by Aaron Meadows, seconded by Lamar Thorpe, TRANSPLAN Committee members approved a letter of support for Contra Costa County's grant application for the Caltrans Sustainable Transportation Planning Grant Program and authorized the Chair of the TRANSPLAN Committee to sign the letter, carried by the following Roll Call vote:

Ayes: Bryant, Burgis, Foster, Mankin, Meadows, Thorpe, Scales-Preston
Noes: None
Abstain: None
Absent: Brand, Motts, Price

COMMENTS FROM BOARDMEMBERS

There were no comments.

ADJOURNMENT

Chair Scales-Preston adjourned the meeting of the TRANSPLAN Committee at 7:02 P.M. to the next meeting on Thursday, January 11, 2024 at 6:30 P.M. or other date/time as deemed appropriate by the Committee.

Respectfully submitted,

Anita L. Tucci-Smith
Minutes Clerk

ITEM 4

ACCEPT ENVIRONMENTAL REGISTER.

TRANSPLAN ENVIRONMENTAL REGISTER

LEAD AGENCY	GEOGRAPHIC LOCATION (City, Region, etc.)	NOTICE /DOCUMENT	PROJECT NAME	DESCRIPTION	COMMENT DEADLINE	RESPONSE
Contra Costa County	Unincorporated Contra Costa County	Notice of Preparation: Draft Environmental Impact Report	Contra Costa 2045 General Plan and Climate Action Plan	Comprehensive update of Contra Costa County's General Plan and Climate Action Plan	10/20/23	No
City of Pittsburg	420 East 3rd Street, southwest of the intersection of East 3rd Street and Harbor Street	Notice Of Availability: Draft Environmental Impact Report	Harbor View Project	207 single-family residential units, 20 mixed-use live/work duplexes.	5/1/23	No
City of Pittsburg	North of Willow Pass Road and south of Honker Bay	Notice of Preparation	Bay Walk Mixed-Use Project	(1) remedial activities, and (2) new development within the project site. A Specific Plan is being prepared to define the potential development of the project site. Overall, the proposed Specific Plan could result in the development of a range of uses, including approximately 1,999 residential units, 18.8 acres of Employment Center Industrial (ECI) uses, 6.5 acres of mixed-use development, a 120-room hotel, and various park, recreation, and open space areas	11/29/22	Yes
City of Pittsburg	Buchanan Road, between Ventura Drive and Meadows Ave., Pittsburg	Notice of Intent to Adopt MND	LMK Petro	New gas station with ancillary uses, including a Convenience Store, and a Car Wash. Requires a General Plan Amendment, rezone, use permit, and design review.	11/28/22	No
City of Pittsburg	420 East 3rd Street, southwest of the intersection of East 3rd Street and Harbor Street	Notice of Preparation	Harbor View Project	207 single-family residential units, 20 mixed-use live/work duplexes.	9/12/22	No
City of Oakley	Oakley	Notice of Public Hearing	Public Review Draft of 2023-2031 Housing Element Update	Updating of the Oakley Housing Element for 2023 to 2031	7/12/22	No

TRANSPLAN ENVIRONMENTAL REGISTER

City of Brentwood	South of Contiente Avenue, west of Walnut Boulevard, and north of the ECCID Main Canal	Initial Study / Mitigated Negative Declaration	Walnut Villas	The project includes a rezone to PD-47 to establish uses and development standards specific to the site; a vesting tentative subdivision map to subdivide approximately 25.59 acres into 77 single-family residential parcels and related improvements; and a design review for four house plans to be constructed on the 77 parcels.	7/20/20	No
City of Brentwood	The project site is located at the western terminus of Sand Creek Road and to the west of State Route (SR) 4	Notice Of Availability: Draft Environmental Impact Report	Bridle Gate Project	A Vesting Tentative Subdivision Map to subdivide the approximately 137.3 project site into 4.3 acres for public parks; 13.98 acres for up to 258 multi-family units, approximately 28.35 acres for permanent open space, 252 single-family units, an 11.35-acre elementary school site (or, alternatively, a residential overlay that could accommodate an additional 63 single-family units if development of the school does not occur), and 19.59 acres for future commercial development	7/15/20	Yes
City of Oakley	2480 Oakley Road	Notice Of Public Hearing	2480 Oakley Road Residential Development Subdivision 9537	1. General Plan Amendment to re-designate apx. 4.6 acres from Light Industrial (LI) to Single Family Residential, High Density (SH); 2. Rezone from LI (Light Industrial) District to R-6 (Single Family Residential) District; 3. Tentative Map to subdivide apx. 4.6 acres into 22 single family residential lots with a looped, private road access from Oakley Road, storm water treatment bio-retention areas, and right of way dedication and frontage improvements along Oakley Road; and 4. Design Review for the project, including home designs consisting of four floor plans (1 single-story and 3 two-stories) ranging from 1,289 sf. to 2,399 sf	6/23/20	No

TRANSPLAN ENVIRONMENTAL REGISTER

City of Oakley	Southeast and southwest corners of Carpenter Road/Simoni Ranch Road and Rose Avenue and zoned P-1	Notice Of Public Hearing	Stonewood 3 Subdivision 9183 Tentative Map Extension	The approved Vesting Tentative Map consists of approximately 11.3 acres subdivided into thirty one (31) detached single family residential lots.	6/23/20	No
City of Oakley	North side of Brownstone Rd. apx. 600' west of Main St	Notice Of Public Hearing	Brownstone Subdivision 8803 Tentative Map Extension	The approved Vesting Tentative Map consists of approximately 11 acres subdivided into 50 detached single family residential lots.	5/12/20	No

ITEM 5

**ACCEPT STATUS REPORT ON MAJOR EAST COUNTY
TRANSPORTATION PROJECTS.**

TRANSPLAN: Major East County Transportation Projects

- State Route 4 Widening • State Route 4 (former) “Bypass”
- State Route 239 • eBART

Quarterly Status Report: October - December 2023

Information updated from previous report is in underlined italics.

ACTIVE PROJECTS

STATE ROUTE 4 WIDENING

A. SR4 Operational Improvements: I-680 to Bailey Road (#6006)

CCTA Fund Source: Measure J

Lead Agency: Contra Costa Transportation Authority/City of Concord

Project Description: Improve SR4 between (b/w) I-680 & Bailey Road. Improvements to be evaluated include:

Eastbound:

B/w Port Chicago Hwy Interchange (I/C) and Willow Pass Rd I/C

- 1) Add Aux lane b/w PCH on ramp & Willow Pass Rd off ramp. B/w Willow Pass Rd I/C and San Marco Blvd I/C
- 2) Add Aux lane b/w Willow Pass Rd on ramp & San Marco Blvd off ramp. At San Marco I/C
- 3) Add new mixed flow lane from San Marco Blvd off ramp to San Marco Blvd on ramp.

B/w San Marco Blvd I/C and Bailey Rd I/C

- 4) Add Aux lane from San Marco Blvd loop on ramp to existing deceleration lane at Bailey Rd off ramp.

From SR 242 off ramp to Port Chicago Highway off ramp

- 5) Extend existing mixed flow lane from I-680 on ramp to PCH off ramp.

Westbound:

At SR242/SR4 I/C

- 6) Modify one of the existing mandatory exit lanes to SR242 to an optional exit lane, allowing 3 lanes to both SR242 exit and WB SR4.

From Port Chicago Hwy I/C to Willow Pass Rd I/C

- 7) Add mixed flow lane from Willow Pass Rd on ramp to existing mainline lane just east of Port Chicago Hwy (PCH) off ramp.
- 8) Add second exit lane at Port Chicago Highway off ramp.
- 9) Add Aux lane from Willow Pass Road on ramp to second exit to PCH.

At Willow Pass Rd I/C

- 10) Add mixed flow lane b/w Willow Pass off ramp & Willow Pass on ramp. B/w Willow Pass Rd I/C and San Marco Blvd I/C
- 11) Add Aux lane b/w San Marco Blvd on ramp and Willow Pass off ramp. At San Marco Blvd I/C & b/w San Marco Blvd I/C and Bailey Rd I/C

At San Marco Boulevard I/C and b/w San Marco Boulevard I/C & Bailey Road I/C

- 12) Extend existing acceleration lane at Bailey Rd on ramp to existing Aux lane b/w San Marco on ramp & Willow Pass off ramp.

Current Project Phase: Initial Phase (Eastbound): 1) Replace the existing acceleration lanes at Port Chicago Highway (PCH) on ramp with an auxiliary (Aux) lane from PCH on ramp to Willow Pass Road off ramp. 2) Extend this Aux lane from Willow Pass Road off ramp to Willow Pass Road on ramp. 3) Add second exit lane San Marco Blvd off ramp.

Project Status:

- PSR-PDS was approved in May 2017.
- The Initial Phase of the project is in the Project Approval/Environmental Document (PA/ED) Phase.

Issues/Areas of Concern: The Overall Project has significant funding shortfall.

Update from Previous Quarterly Report

Project work is currently on hold until next steps to address SB 743 are determined.

B. State Route 4 Integrated Corridor Management (ICM) (#28002)

CCTA Fund Source: Measure J/FHWA/TBD

Lead Agency: Contra Costa Transportation Authority

Project Description: Use state-of-the-practice Intelligent Transportation System (ITS) technologies to enhance the effectiveness of the existing transportation system along State Route 4 (SR4) and parallel/crossing arterials between SR160 and Interstate 80 (I-80). Project elements include the following:

- Operational strategies based on real-time traffic conditions along the corridor (a.k.a. Decision Support System)
- Adaptive ramp metering
- Incident management with speed harmonization
- Traffic and transit Information System
- Arterial and transit improvements
- Connected Vehicle (CV) applications/technologies
- Integration with the I-80 Integrated Corridor Management (ICM).

The SR 4 ICM may be combined with one or more packages of the SR 4 Operational Improvements (Project 6006).

Current Project Phase: Environmental Clearance

Project Status:

- Project was awarded a Federal Highway Administration (FHWA) ICM Planning Grant.
- Completed Systems Engineering Management Plan (SEMP) 2 System Requirements Concept of Operations (ConOps) report.

Issues/Areas of Concern: Must compete for additional grants:

- a) \$6 million for Phase 2 implementation
- b) \$4.75 million CV Pilot Deployment

Update from Previous Quarterly Report

Project is on hold pending future funding.

STATE ROUTE 4 (FORMER “BYPASS” PROJECT)

C. SR-4: Mokelumne Trail Bike/Pedestrian Overcrossing (portion of Project #5002)

CCTA Fund Source: Measure J

Lead Agency: CCTA

Project Description: Construct a pedestrian and bicycle overcrossing near the Mokelumne Trail at SR4. The overcrossing will include a multi-span bridge with columns in the SR4 median. Bridge approaches will be constructed on earthen embankments. The path width is assumed to be 12 feet wide. This project is required as a condition of approval under the SR-4 Bypass project.

Current Phase: Construction.

Project Status:

- The CEQA clearance is complete.
- Design is complete.
- A Joint Exercise Powers Agreement (JEPA) between SR4 Bypass Authority (SR4BA), ECCRFFA, City of Brentwood and CCTA to define and establish the roles and responsibilities for the project was approved by the Authority Board in July 2020.
- The Authority awarded the construction contract to Joseph J. Albanese in September 2021.
- Groundbreaking ceremony was held on March 18, 2022.

Issues/Areas of Concern:

A design change to bring bridge slopes into compliance with the Americans with Disabilities Act (ADA) regulations is being finalized. Project completion will be impacted by this change.

Update from Previous Quarterly Report

- Construction is estimated to be complete in the Spring of 2024.
- All structural concrete in the bridge structure has been placed.
- Embankments are complete.
- The pathway has been paved.
- Construction is 96% complete. Project schedule has been updated based on the latest information.

STATE ROUTE 239 (#5007)

Study Status: Scope

State Route 239 (SR239) was first legislated in 1959 as a possible roadway linking SR4 in Brentwood to I-205 or I-580 west of Tracy. A Feasibility Study and a Project Initiation Document were completed in 2015. The current scope is to complete the preliminary engineering and environmental document (PAED) for SR239 to determine its alignment, complete the State Route Adoption process, and to identify and obtain environmentally approval for an initial segment to proceed with design and construction.

Administration: Responsibility for the State Route 239 Study the associated federal funding was transferred from Contra Costa County to the Contra Costa Transportation Authority in January 2012.

Status

- Feasibility study and project initiation document have been completed.
- The PAED work is ongoing.

Issues/Areas of Concern

- Significant funding is needed to complete project and a two-tiered process is being contemplated to be consistent with project phasing.
- The proposed hybrid programmatic and project level PAED is new to Caltrans District 4. Staff is working with Caltrans to develop and address new mandates and policies on Vehicle Miles Traveled and Climate Change. The includes transit and other transportation modes.
- COVID-19 has significantly impacted traffic movement and the project team is developing an alternative approach to conduct traffic study for the project.
- Coordination with other projects in the project area will minimize potential major conflicts.
- Project has to adapt to changing environmental protocols.

Update from Previous Quarterly Report

- Consultant is continuing with field reviews and surveys. Various environmental technical studies are ongoing.
- Project alternatives are being updated, refined and evaluated based on coordination with other projects, public input and to minimize environmental impacts.
- A draft bike plan is being updated with other planned public access and trail improvements. Project includes multi-modal project elements which may include accommodation for future micro-transit.
- The project team is preparing studies and plan to meet SB 743 requirements to address induced VMT.
- Project schedule has been updated based on the latest information.

COMPLETED PROJECTS

STATE ROUTE 4 WIDENING

D. SR4 Widening: Railroad Avenue to Loveridge Road **COMPLETED**

Lead Agency: CCTA

Project Description: The project widened the existing highway from two to four lanes in each direction (including HOV lanes) from approximately one mile west of Railroad Avenue to approximately ¾ mile west of Loveridge Road and provided a median for future transit.

Current Project Phase: Completed.

Project Status: Landscaping of the freeway mainline started in December 2009 and was completed in June 2010. A three-year plant establishment and maintenance period is currently in progress as required by the Cooperative Agreement with Caltrans, was completed on June 24, 2013. Caltrans has accepted the project and will take over the maintenance responsibilities. The CCTA Board accepted the completed construction contract, approved the final contractor progress payment, approved the release of the retention funds to the contractor, and authorized staff to close construction Contract No. 241 at its September 18, 2013 meeting.

Issues/Areas of Concern: None.

E. SR4 Widening: Loveridge Road to Somersville Road **COMPLETED**

Lead Agency: CCTA

Project Description: The project will widen State Route 4 (e) from two to four lanes in each direction (including HOV Lanes) between Loveridge Road and Somersville Road. The project provides a median for future mass transit. The environmental document also addresses future widening to SR 160.

Current Project Phase: Completed.

Project Status: Caltrans accepted the contract on June 30, 2014. The construction contract is now closed with no outstanding claims.

Issues/Areas of Concern: None.

F. SR4 Widening: Somersville Road to SR 160 **COMPLETED**

Lead Agency: CCTA

Project Description: This project will widen State Route 4 (e) from two to four lanes in each direction (including HOV Lanes) from Somersville Road to Hillcrest Avenue (plus auxiliary lanes), including a wide median for transit, and then six lanes to SR160 and the new SR4 Bypass.

The project was constructed in five segments:

- Segment 1: Somersville Road to Contra Loma Boulevard.
- Segment 2: Contra Loma Boulevard to A Street/Lone Tree Way.
- Segment 3A: A Street/Lone Tree Way to Hillcrest Avenue.
- Segment 3B: Hillcrest Avenue to SR160.
- Corridor-wide: Landscaping.

Current Project Phase: Completed.

Project Status: The project is divided into four segments: 1) Somersville Interchange; 2) Contra Loma Interchange and G Street Overcrossing; 3A) A Street Interchange and Cavallo Undercrossing and 3B) Hillcrest Avenue to Route 160.

Segment 1: Somersville Interchange
Segment was open to traffic in December 2013.

Segment 2: Contra Loma Interchange & G St. Overcrossing
Construction began in March 2012 and was completed in February 2016. Project History Files have been submitted to Caltrans.

Segment 3A: A Street Interchange and Cavallo Undercrossing
Construction began in August 2012 and was accepted as complete in May 2017.

Segment 3B: Hillcrest Avenue to SR160
Construction and BART bike safety improvements have been completed.

Corridor-wide:
Ribbon cutting ceremony held on July 20, 2016.

Issues/Areas of Concern: None

G. SR4 Bypass: SR4/SR160 Connector Ramps **COMPLETED**

Project Fund Source: Bridge Toll Funds

Lead Agency: CCTA

Project Description: Complete the two missing movements between SR4 Bypass and State Route 160, specifically the westbound SR4 Bypass to northbound SR160 ramp and the southbound SR160 to eastbound SR4 Bypass ramp.

Current Phase: Completed.

Project Status:

- The project opened to traffic on February 29, 2016.
- Final paving is complete and a ribbon cutting was held on February 29, 2016.

Issues/Areas of Concern: None.

STATE ROUTE 4 (FORMER “BYPASS” PROJECT)

H. SR-4: Widen to 4 Lanes – Laurel Rd to Sand Creek Rd & Sand Creek Rd I/C – Phase 1
COMPLETED

CCTA Fund Source: Measure J

Lead Agency: CCTA

Project Description: Widen the State Route 4 Bypass from 2 to 4 lanes (2 in each direction) from Laurel Road to Sand Creek Road, and construct the Sand Creek Interchange. The interchange will have diamond ramps in all quadrants with the exception of the southwest quadrant.

Current Phase: Completed.

Project Status: Construction completed 2015.

Issues/Areas of Concern: None.

I. SR-4: Balfour Road Interchange – Phase 1 (5005) **COMPLETED**

CCTA Fund Source: East Contra Costa Regional Fee and Finance Authority (ECCRFFA)

Lead Agency: CCTA

Project Description: The Phase 1 project will include a new SR4 bridge crossing over Balfour Road, providing one southbound and one northbound lane for SR4; northbound and southbound SR4 loop on-ramps, servicing both westbound and eastbound Balfour Road traffic; and northbound and southbound SR4 diagonal off-ramps.

Current Phase: Completed.

Project Status: Project completed in 2022.

Issues/Areas of Concern: None

**EAST COUNTY RAIL EXTENSION (eBART) (# 2001/2101)
COMPLETED**

Scope

Extend rail service eastward from the Pittsburg/Bay Point BART Station to Hillcrest Avenue within the median of SR 4 (Project 1). In addition, the parking lot at Antioch BART station at Hillcrest Avenue will be expanded by 800 spaces (Project 2).

Status

- Project #1: Completed. Revenue service started in May 2018.
- Project #2: Completed

Issues/Areas of Concern

None

Staff will provide updates as needed.

ITEM 6

ACCEPT MISCELLANEOUS COMMUNICATION.

TRANSPLAN COMMITTEE

EAST COUNTY TRANSPORTATION PLANNING

Antioch • Brentwood • Oakley • Pittsburg • Contra Costa County
30 Muir Road, Martinez, CA 94553

December 18, 2023

Mr. Timothy Haile, Executive Director
Contra Costa Transportation Authority
2999 Oak Road, Suite 100
Walnut Creek, CA 94597

Dear Mr. Haile:

The TRANSPLAN Committee took the following actions during its meeting on December 14, 2023:

1. Appointed the following TRANSPLAN TAC representatives to the Technical Coordinating Committee:
 - a. Steve Kersevan (Brentwood)
 - b. Kevin Rohani (Oakley)
 - c. Ethan Angold (Antioch)
2. Elected Lamar Thorpe (Antioch) as the 2024 TRANSPLAN Chair.
3. Elected Joel Bryant (Brentwood) as the 2024 TRANSPLAN Vice-Chair.
4. Appointed Lamar Thorpe (Antioch) as the TRANSPLAN Primary Representative to the CCTA Board for the Even-Year Seat (February 1, 2024 through January 31, 2026).
5. Appointed Joel Bryant (Brentwood) as the TRANSPLAN Alternate Representative to the CCTA Board for the Even-Year Seat (February 1, 2024 through January 31, 2026).
6. Authorized the TRANSPLAN Committee Chair to sign a letter of support for Contra Costa County's grant application to the Caltrans Sustainable Transportation Planning Grant Program.

Should you have any questions, please feel free to contact me at 925-655-2918 or robert.sarmiento@dcd.cccounty.us.

Sincerely,



Robert Sarmiento
TRANSPLAN Staff

c: TRANSPLAN Committee	M. Todd, TRANSPAC	T. Grover, CCTA
S. Midididdi, TVTC	J. Nemeth, WCCTAC	TRANSPLAN TAC
C. Weeks, SWAT	J. Hoang, CCTA	

Phone: 925.655.2918 ::: robert.sarmiento@dcd.cccounty.us ::: www.transplan.us



COMMISSIONERS

Federal Glover,
Chair

Newell Arnerich,
Vice Chair

Ken Carlson

Paul Fadelli

Loella Haskew

Chris Kelley

Aaron Meadows

Sue Noack

Scott Perkins

Renata Sos

Lamar Thorpe

Timothy Haile,
Executive Director

MEMORANDUM

To: Matt Todd, TRANSPAC
Chris Weeks, SWAT
Robert Sarmiento, TRANSPLAN
Sai Midididdi, TVTC
John Nemeth, WCCTAC
Sivakumar Natarajan, LPMC

From: Timothy Haile, Executive Director

Date: January 11, 2024

Re: Items of interest for circulation to the Regional Transportation Planning Committees (RTPCs)

At its December 20, 2023 meeting, the Authority discussed the following items, which may be of interests to the Regional Transportation Planning Committees:

- A. Bay Area Rapid Transit (BART) – Central County BART Next Generation Fare Gates (NGFG) (Project 10001-09) – Approval to Appropriate Measure J Funds to BART for Design and Construction Phases

Recommendation: Staff sought approval of Resolution 23-48-p, which will appropriate \$3.5 million in Measure J funds to BART for design and construction phases of the Central County BART NGFG project.

Action: The Authority Board approved Resolution 23-48-p, which will appropriate \$3.5 million in Measure J funds to BART for the design and construction phases of the Central County BART NGFG project.

- B. Interstate 680/State Route 4 Interchange Improvements, Phases 1, 2A, and 4 (Project 6001) (Project) – Approval of Resolution 23-21-P to Adopt Amendment No. 2 to the 2022 Measure J Strategic Plan

2999 Oak Road
Suite 100
Walnut Creek
CA 94597
PHONE: 925.256.4700
FAX: 925.256.4701
www.ccta.net

Recommendation: Staff sought approval of Resolution 23-21-P, which will adopt Amendment No. 2 to the 2022 Measure J Strategic Plan, to reprogram \$150,000 from the Central County – Construction Reserve to the Project.

Action: The Authority Board approved Resolution 23-21-P, which will adopt Amendment No. 2 to the 2022 Measure J Strategic Plan, to reprogram \$150,000 from the Central County – Construction Reserve to the Project.

- C. Authorization to Execute Funding Memorandum of Understanding (MOU) Agreement No. 679 with Contra Costa County for \$1,470,00 of Measure X Funds to Support Implementation of the Accessible Transportation Strategic Plan

Recommendation: Staff sought authorization for the Chair to execute Funding MOU Agreement No. 679 with Contra Costa County for the Authority to receive \$1,470,000 in Measure X funding, authorize the funds to be used for the tasks identified in the Service Plan in Agreement No. 679, and to allow the Executive Director or designee to make any non-substantive changes to the language.

Action: The Authority Board approved authorization for the Chair to execute Funding MOU Agreement No. 679 with Contra Costa County for the Authority to receive \$1,470,000 in Measure X funding, authorize the funds to be used for the tasks identified in the Service Plan in Agreement No. 679, and to allow the Executive Director or designee to make any non-substantive changes to the language.

- D. 2025 Countywide Transportation Plan (CTP) Environmental Impact Report (EIR) – Authorization to Execute Agreement No. 680 with Circlepoint for Environmental Analysis Services

Recommendation: Staff sought authorization for the Chair to execute Agreement No. 680 with Circlepoint in the amount of \$424,687.66, for development of the 2025 CTP EIR, and to allow the Executive Director or designee to make any non-substantive changes to the language. The term will be through December 20, 2026.

Action: The Authority Board approved authorization for the Chair to execute Agreement No. 680 with Circlepoint in the amount of \$424,687.66, for development of the 2025 CTP EIR, and to allow the Executive Director or designee to make any non-substantive changes to the language with a term extended through December 20, 2026.

- E. Consider the Conduct for Meetings of the Legislative Bodies of the Authority for December 2023

Recommendation: Staff requested that the Authority Board consider the options for meeting conduct after December 2023 and provide direction to staff on the conduct of meetings for the Authority's legislative body.

Action: The Authority Board authorized staff to conduct all of the Authority's legislative body meeting in-person with a hybrid component for public participation and comment effective January 2, 2023.

- F. Approval of the 2023 Congestion Management Program (CMP) Update for Contra Costa County

Recommendation: Staff sought approval of Resolution 23-43-G, which will adopt the 2023 CMP update for Contra Costa County, authorize staff to make any non-substantive changes to finalize the document, and authorize staff to forward the CMP to the Metropolitan Transportation Commission.

Action: The Authority Board approved Resolution 23-43-G, which will adopt the 2023 CMP update for Contra Costa County, authorize staff to make any non-substantive changes to finalize the document, and authorize staff to forward the CMP to the Metropolitan Transportation Commission.

- G. Approval to Form a Sub-Committee of the Authority Board to Develop the Countywide Transportation Plan 2050 (CTP2050)

Recommendation: Staff sought approval to form a sub-committee of up to three members of the Authority Board to assist with the development of the CTP2050, and appointment of members to serve on the sub-committee.

Action: The Authority Board approved the formation of a CTP2050 Sub-Committee of up to three members of the Authority Board to assist with the

development of the CTP2050, and appointed Commissioners Carlson, Kelley, and Sos to serve on the CTP Sub-Committee.

TRANSPAC
Transportation Partnership and Cooperation
Clayton, Concord, Martinez, Pleasant Hill, Walnut Creek and Contra Costa County
1211 Newell Avenue, Suite 200
Walnut Creek, CA 94596
(925) 937-0980

December 15, 2023

Timothy Haile
Executive Director
Contra Costa Transportation Authority
2999 Oak Road, Suite 100
Walnut Creek, CA 94597

RE: Status Letter for TRANSPAC Meeting – December 14, 2023

Dear Mr. Haile:

The TRANSPAC Committee met on December 14, 2023. The following is a summary of the meeting and action items:

1. Approved the following appointments:
 - a. CBPAC – January 1, 2024 – December 31, 2025
 1. Primary - Briana Byrne (Walnut Creek)
 2. Alternate - Lynne Filson (Martinez)
 3. Citizen Representative - Scott Simmons
 - b. TCC – April 1, 2023 – March 31, 2025
 1. Primary - Ryan McClain (Pleasant Hill) replacing Saravana Suthanthira
 2. Alternate - Lynne Filson (Martinez)
 - c. Innovate 680 TAC
 1. Primary - Abhishek Parikh (Concord) replacing Saravana Suthanthira
 2. Alternate - Virendra Patel (Concord) replacing Abhishek Parikh
2. Elected Sue Noack as the TRANSPAC Chair and Carlyn Obringer as the Vice Chair for the term February 1, 2024 – January 31, 2025.
3. Appointed Sue Noack as the primary TRANSPAC representative and Peter Cloven as the alternate TRANSPAC representative on the CCTA Board for the term February 1, 2024 – January 31, 2026.
4. Approved the application material and release of the call for projects for the FY 2024-2025 and FY 2025-2026 Measure J Line 20a Program.
5. Reviewed the proposed TRANSPAC meeting schedule for 2024.

Please contact me at (925) 937-0980, or email at matt@graybowenscott.com if you need additional information.

Sincerely,



Matthew Todd
Managing Director

cc: TRANSPAC Representatives; TRANSPAC TAC and staff
Matt Kelly and Hisham Noemi, CCTA Staff
Robert Sarmiento, TRANSPLAN; Diane Burgis, Chair, TRANSPLAN
Darlene Amaral, SWAT; Karen Stepper, Chair, SWAT
John Nemeth, WCCTAC; Chris L Kelley, Chair, WCCTAC
Tarienne Grover, CCTA Staff
Ethan Bindernagel, Diane Bentley (City of Pleasant Hill)

ITEM 7

**APPOINT TRANSPLAN REPRESENTATIVE TO THE CONTRA COSTA
TRANSPORTATION AUTHORITY TECHNICAL COORDINATING
COMMITTEE.**

TRANSPLAN COMMITTEE

EAST COUNTY TRANSPORTATION PLANNING

Antioch • Brentwood • Oakley • Pittsburg • Contra Costa County
30 Muir Road, Martinez, CA 94553

TO: TRANSPLAN Committee
FROM: Robert Sarmiento, TRANSPLAN Staff
DATE: February 8, 2024
**SUBJECT: TRANSPLAN Appointment to the Contra Costa Transportation Authority
Technical Coordinating Committee**

Recommendation

APPROVE TRANSPLAN TAC recommendation to appoint Khristin Labao (Pittsburg) to the Contra Costa Transportation Authority (CCTA) Technical Coordinating Committee (TCC).

Background

The TCC provides input on technical matters that come before CCTA. The TCC also acts as the primary technical liaison between CCTA and the Regional Transportation Planning Committees. The TCC consists of 24 technical staff members appointed by:

- Each of the four Regional Transportation Planning Committees (RTPCs),
- Contra Costa County,
- One from each of the transit service providers (BART, AC Transit, Tri Delta and Westcat),
- The City-County Engineering Advisory Committee, and
- One ex-officio member each from Caltrans, Metropolitan Transportation Commission and the Bay Area Air Quality Management District.

Each RTPC is permitted to appoint three members to the TCC. A TCC representative term lasts for two years and can be renewed.

At its December 2023 meeting, the TRANSPLAN Committee approved the re-appointments of Steve Kersevan (Brentwood) and Kevin Rohani (Oakley) and the appointment of Ethan Angold (Antioch) to the TCC. In early January 2024, TRANSPLAN staff was informed that Mr. Angold was no longer employed by the City of Antioch; therefore, his TRANSPLAN TCC representative position became vacant. At its January 2024 meeting, the TRANSPLAN TAC unanimously selected Khristin Labao (Pittsburg) to be appointed to the vacant TRANSPLAN TCC representative position.

Once approved, TRANSPLAN staff will notify CCTA of the TRANSPLAN representative appointment to the TCC.

cc: TRANSPLAN TAC

ITEM 8

**APPOINT TRANSPLAN REPRESENTATIVE TO THE CONTRA COSTA
TRANSPORTATION AUTHORITY COUNTYWIDE BICYCLE AND
PEDESTRIAN ADVISORY COMMITTEE.**

TRANSPLAN COMMITTEE

EAST COUNTY TRANSPORTATION PLANNING

Antioch • Brentwood • Oakley • Pittsburg • Contra Costa County
30 Muir Road, Martinez, CA 94553

TO: TRANSPLAN Committee
FROM: Robert Sarmiento, TRANSPLAN Staff
DATE: February 8, 2024
**SUBJECT: TRANSPLAN Appointment to the Contra Costa Transportation Authority
Countywide Bicycle and Pedestrian Advisory Committee**

Recommendation

APPROVE TRANSPLAN TAC recommendation to appoint Khristin Labao (Pittsburg) as the Alternate TRANSPLAN staff representative to the Contra Costa Transportation Authority's (CCTA) Countywide Bicycle-Pedestrian Advisory Committee (CBPAC).

Background

The purpose of the CBPAC is to advise CCTA on bicycle and pedestrian issues. The CBPAC:

1. Oversees updates to the Countywide Bicycle and Pedestrian Plan and other CCTA policy documents and help implement the policies established therein,
2. Reviews and provides recommendations on applications for funding for bicycle and pedestrian projects and programs,
3. Review and comment on "complete streets" checklists required of proposed projects, and
4. Address other bicycle or pedestrian issues facing CCTA, Contra Costa County, and the region.

The CBPAC by-laws specify that TRANSPLAN shall have one Citizen representative, one Primary staff representative, and one Alternate staff representative on the CBPAC. The Citizen representative and Primary staff representative positions are currently filled.

The Alternate TRANSPLAN staff representative position has been vacant since the former representative, Julissa Rico-Ruiz, left the City of Pittsburg in December 2023. Khristin Labao (Pittsburg) expressed interest in being appointed as the Alternate TRANSPLAN staff representative and the TRANSPLAN TAC unanimously approved her selection at its January meeting.

cc: TRANSPLAN TAC

ITEM 9

**RECEIVE UPDATE ON TRAVEL DEMAND MANAGEMENT (TDM) 2.0
AND CCTA TRANSPORTATION FUND FOR CLEAN AIR (TFCA) POLICY.**

TRANSPLAN COMMITTEE

EAST COUNTY TRANSPORTATION PLANNING

Antioch • Brentwood • Oakley • Pittsburg • Contra Costa County
30 Muir Road, Martinez, CA 94553

TO: TRANSPLAN Committee
FROM: Robert Sarmiento, TRANSPLAN Staff
DATE: February 8, 2024
SUBJECT: **Travel Demand Management (TDM) 2.0 and Contra Costa Transportation Authority (CCTA) Transportation Fund for Clean Air (TFCA) Policy**

Recommendation

RECEIVE update on TDM 2.0 and proposed CCTA TFCA policy and provide input.

Background

Travel Demand Management (TDM) consists of strategies and programs that aim to reduce vehicle miles traveled (VMT) and greenhouse gas emissions (GHG) through the reduction of single-occupancy vehicle use and the encouragement of alternative travel modes, such as carpooling, biking, walking, and transit.

TDM activities in Contra Costa County are funded by Measure J – Program 17 (Commute Alternatives) and TFCA, whose focus is to fund activities that reduce vehicle emissions. TFCA funds are allocated to each RTPC based on a formula that considers the population and number of jobs in each RTPC.

TDM activities in East Contra Costa County are delivered by 511 Contra Costa, under a contract administered by CCTA, with oversight by the TRANSPLAN TAC. An overview of recent TDM activities in East Contra Costa County delivered by 511 Contra Costa can be found in the following link: https://transplan.us/wp-content/uploads/2023/05/TRANSPLAN-Technical-Advisory-Committee_May2023-Amended.pdf#page=8.

CCTA is undertaking an effort, dubbed “TDM 2.0,” to evaluate the current TDM program countywide and implement enhancements to boost program effectiveness.

With TDM 2.0, CCTA is proposing a new TFCA policy that will allocate TFCA funds to agencies in Contra Costa County based on a competitive process. The types of activities that the new TFCA policy will prioritize are bicycle and pedestrian projects, rideshare services, and first- and last-mile connections. Applications will be scored based on their ability to reduce VMT and GHG emissions. CCTA anticipates adopting the new TFCA policy later in 2024 and releasing a call for proposals soon after.

A memo from CCTA summarizing TDM 2.0 and the proposed CCTA TFCA policy is included as Attachment A.

CCTA staff presented TDM 2.0 and the proposed CCTA TFCA policy to the TRANSPLAN TAC at its January 16, 2024 meeting. TAC member comments included proposing increased funding for bicycle facilities and transit service and concerns with agency staff capacity to develop and submit TFCA grant proposals.

CCTA staff has also presented this item to the other RTPCs to gather their input. The WCCTAC Executive Director has produced a letter for the WCCTAC Board that includes comments made by WCCTAC TAC members on TDM 2.0 and the proposed CCTA TFCA policy (Attachment B).

Attachment

Attachment A: CCTA Introduction to TDM 2.0 and TFCA Policy Memo

Attachment B: Letter re: TDM 2.0 and proposed CCTA TFCA policy from the WCCTAC Executive Director to the WCCTAC Board

cc: TRANSPLAN TAC



Introduction to TDM 2.0 and CCTA TFCA Policy Item to RTPC

February version for WCCTAC TAC and RTPC Boards/Committees

Subject: Travel Demand Management 2.0 and CCTA Transportation Fund for Clean Air Policy

Transportation Demand Management is one of the strategic priorities of the Contra Costa Transportation Authority (Authority). The Authority desires to implement a more robust and relevant Travel Demand Management (TDM) program. The new program, branded as TDM 2.0, is envisioned to have countywide implementation, aligns with the Authority's strategic position, and incorporates performance measures in Vehicles Miles Travelled (VMT) and emission reductions.

The current TDM program includes many activities to promote alternatives to commuting in single-occupant vehicles, benefiting employers, municipalities, K-12 schools, colleges, commuters, and residents. The program activities are managed by the three offices: 1) the Authority, on behalf of TRANSPAC and TRANSPLAN, 2) SWAT, and 3) WCCTAC.

Funding for the TDM program comes from two main sources – Transportation Fund for Clean Air Policy (TFCA) and Measure J Program 17 – Commute Alternative funds. The Authority annually approves TFCA and Measure J Program 17 funds to the four county sub-regions based on a formula that includes the equity weight of population and jobs. The county total of funds for TDM program in Fiscal Year 2023-24 was approximately \$2.5 million.

To achieve the goals and objectives of TDM 2.0, Authority staff is proposing several steps to implement in the next three years:

Step 1a (FY 24-25): Existing TDM Program Improvements

Step 1b (FY 24-25): New Contra Costa TFCA Policy

Step 2 (FY 25-26): TDM Strategic Plan

Step 3 (FY 26-27): TDM 2.0 Implementation

Authority staff is planning to present a revised draft TFCA Policy to the RTPC Committee/Board meetings in February and March.



El Cerrito

Hercules

January 19, 2024

Subject: CCTA’s “TDM 2.0” Proposal

WCCTAC Board of Directors,

Pinole

The WCCTAC Technical Advisory Committee (TAC) was established by WCCTAC’s Joint Powers Agreement and is comprised of member agency staff, generally with public works and planning expertise. Its role is to advise the Board.

Richmond

At its January 11, 2024, meeting, the TAC received a presentation from CCTA staff on the “TDM 2.0” proposal. Representatives from all nine WCCTAC member agencies were present. At the conclusion of the agenda item, TAC representatives asked WCCTAC staff to send a letter to the WCCTAC Board on its behalf. There were no TAC member objections to this request. Staff gathered comments from the meeting, received comments from TAC representatives after the meeting, and sent a draft letter to TAC members for review. This is the final version of the TAC’s letter to the Board.

San Pablo

The TAC’s comments are summarized as follows:

Contra Costa County

- **No Time to Review and Consider** – CCTA staff are proposing a major policy change to the countywide TDM program with implications for local jurisdictions, transit agencies, and WCCTAC. WCCTAC staff and the TAC first learned about the specifics of this proposal on Jan 11, 2024. The CCTA staff, however, are already initiating the approval process and plan to ask the Technical Coordinating Committee (TCC) to approve these changes as early as February 2024, and the CCTA Board to approve them as early as March 2024. The proposed schedule is surprising and concerning to the TAC. It did not hear a compelling reason as to why this process needed to move so quickly.

AC Transit

BART

- **Negative Impacts for West County** – The change being proposed by CCTA is to stop using TFCA funds to support the existing countywide TDM Program and to use them instead for an annual grant program. This change could have tangible downside for cities and other WCCTAC member agencies.

WestCAT

Currently, West Contra Costa County receives guaranteed benefits from the existing TDM program which encourages and supports the use of alternative

modes. Cities, transit agencies, and WCCTAC do not need to apply for competitive grants from the Authority to receive these benefits. In fact, most West County cities have deferred the implementation of a TDM program to WCCTAC in their municipal codes. Without TFCA fund to support the countywide TDM Program, a remaining, bare-bones program would leave local jurisdictions without most of these existing services and possibly with additional responsibilities.

- **Concerns about the Proposed Grant Program** – The TAC also has concerns about the proposed CCTA grant program and its usefulness for WCCTAC member agencies. The amount of TFCA funds available annually (\$1.5M countywide and \$353,000 in West County) is essential to the TDM program but would make for a very small grant program if re-purposed.

Limited Member Agency Capacity

Some TAC members are concerned about their capacity to apply for grants, particularly small ones. Other TAC members stated that while they have capacity to pursue grants, they do not have the staffing to manage program activities. Still others noted that, even if they had general staffing capacity, they may not have the in-house expertise to deliver TFCA-qualifying work. This issue was of particular concern for small cities.

WCCTAC Capacity

Some TAC members stated that, if they were to receive TFCA dollars through the CCTA to implement programs activities, they would prefer to have WCCTAC manage those activities. WCCTAC staff, however, explained that it would not be able to afford to retain specialized TDM staff if it no longer receives TFCA funding from CCTA. Even if the proposed grant program makes TFCA dollars available for staffing support, WCCTAC would have no certainty from year to year about whether its grant applications, or the grant applications of its member agencies, would be accepted.

Delivery and Administration Concerns

The TAC also expressed concern about the potential inefficiencies in program delivery under the new proposal. Even if WCCTAC member agencies in West County received grants and were able to deliver program work, it may not be efficient for them to carry out these activities independently, especially for similar or overlapping efforts.

The TAC is also worried about potential administrative complexity. At present, the CCTA makes TFCA funding available to four subregions. However, if it makes grants available to a larger number of organizations, they will all need to

coordinate with CCTA and work with the Air District's quantitative cost-effectiveness reporting requirements, which involve considerable effort. At least one TAC member wondered if the new framework could end up being more administratively intensive and what sort of funding the CCTA was using to staff and support this change.

Program Continuity

Lastly, the TAC expressed concern about a potential lack of program or service continuity if annual grants are used to allocate TFCA funds. Transit agencies, for example, noted that very small, one-time grants for service were not especially useful for them. Transit services rely on reasonably predictable and ongoing revenue streams for operations.

- **Limited Explanation for Proposed Change** – The reasoning behind the proposed change was not clear to the TAC, particularly given that the CCTA has praised the effectiveness of the current program.

The TAC recognizes that the existing program must evolve and adapt to changes in the transportation landscape. It is the TAC's understanding, however, that the program does routinely change. Additionally, if the CCTA, or anyone else, has a new idea for a program offering within a given subregion (or countywide) it is not clear why that could not be accommodated in the existing program.

The CCTA's staff's presentation expressed a desire to not be "out of sync" with the Air District. The meaning of this was not clear but the current program meets Air District's requirements annually and would not be funded if it didn't. The rationale for the change provided by CCTA staff often returned to the theme that the CCTA was not legally obligated to provide funds to subregions or to use them for TDM.

- **Geographic Equity** - In the current TDM program, TFCA funds are provided to subregions using a population and jobs formula. This formula ensures geographic equity. In the proposed grant program, there's not currently a guarantee that West County would receive a proportionate share (or any share) of available TFCA funding or benefits. The WCCTAC TAC and Board are not proposed to be involved in the selection of activities to fund under the new framework. In short, the subregion will have little policy influence over the kinds of projects funded by the grant program.
- **Consideration of Alternatives and Collaboration** – The CCTA staff is proposing to significantly alter the TDM program by establishing a new policy for the

ATTACHMENT B

allocation of the Air District's TFCA funds. Although the proposed change goes by the name "TDM 2.0" it appears that it will significantly diminish funding to the TDM Program to create a grant program that may or may not be used for TDM. At least one TAC member wondered whether the CCTA could identify other sources of funding to replace the TFCA dollars that would be lost to the current TDM Program.

Other TAC members suggested that the CCTA staff proposal should examine the impacts of the proposed change and offer alternatives. One alternative, for example, could be to allow subregional boards the ability to make choices about the nature of TFCA-funded efforts in their subregion. There could be other alternatives as well.

Lastly TAC members requested that CCTA engage subregional TACs, policy boards, and other local jurisdictions in the development of options. The TAC believes that the CCTA is most successful when there is collaboration with subregions, transit agencies, local jurisdictions, and other partners.

Sincerely



John Nemeth
WCCTAC Executive Director